

# CAN RISK-BASED APPROACHES BENEFIT FUTURE OFFSHORE RENEWABLE ENERGY DEPLOYMENT, PLANNING AND CONSENTING?

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# Development of Wave Energy Converters farms





Main non-technological barriers:

The uncertainties regarding environmental impacts and the risks of wave farms.

Potential competition and conflicts with other marine users.

Complexity of the consenting processes

Identification of suitable areas for wave energy projects considering technical, environmental and socio-economic risks





(spatial) management, Strategic Environmental Assessment, decision making, consenting, MSP

### **Collated data:**

**Environmental components: 6** (fish, cephalopods, sea mammals, reptiles, birds, sensitive habitats)

**Technical components: 7** (seafloor type, wave power, depth, slope, distance to port, distance to electrical substations, weather windows)

**Human activities: 15** (cables, dredging, aggregate extraction areas, ports, ocean energy facilities, oil and gas, pipelines, dredge spoil dumping, dumped munitions, urban wastewater discharge, bathing waters, aquaculture, maritime traffic, fishing effort, protected areas)

Galparsoro, I. *et al.*, 2021. Gathering, editing and management of relevant information for identifying suitable areas for the development of wave energy projects. <u>http://dx.doi.org/10.13140/RG.2.2.10179.48169</u> Galparsoro, I. *et al.*, 2022. Development of a model for the identification of suitable areas for the development of wave energy projects in the European Atlantic region in the context of maritime spatial planning and its implementation into a Decision Support Tool. <u>http://dx.doi.org/10.13140/RG.2.2.29874.07360</u> Identification of suitable areas for wave energy projects considering technical, environmental and socio-economic risks



# **Previous works**



A Bayesian Network model to identify suitable areas for offshore wave energy farms, in the framework of an ecosystem approach to marine spatial planning (Maldonado, A. D. et al., 2022)

# A modelling approach



Galparsoro, I. et al., 2021. A new framework and tool for ecological risk assessment of wave energy converters projects. Renewable and Sustainable Energy Reviews, 151: 111539 <u>https://doi.org/10.1016/j.rser.2021.111539</u> Maldonado, A. D., I. Galparsoro, G. Mandiola, I. de Santiago, R. Garnier, S. Pouso, Á. Borja, I. Menchaca, D. Marina, L. Zubiate, J. Bald, 2022. A Bayesian Network model to identify suitable areas for offshore wave energy farms, in the framework of ecosystem approach to marine spatial planning. Science of The Total Environment, 838: 156037 <u>https://doi.org/10.1016/j.scitotenv.2022.156037</u>

Galparsoro, I. et al., 2022. Development of a model for the identification of suitable areas for the development of wave energy projects in the European Atlantic region in the context of maritime spatial planning and its implementation into a Decision Support Tool. http://dx.doi.org/10.13140/RG.2.2.29874.07360

Identification of suitable areas for wave energy projects considering technical, environmental and socio-economic risks



# Decision support tool: Identification of suitable areas for offshore energy projects



Ecological assessment and maritime spatial planning tool

Move towards an integrated understanding of maritime activities and their links to the ecosystem

This tool provides a user-friendly environment to explore complex models, define management scenarios and visualize maps, making it especially useful for managers and decision makers

- Inteface between complex models and GIS layers
- Free access, publicly available
- Software licenses are not needed



https://aztidata.es/vapem

Galparsoro, I. *et al.*, 2021. Gathering, editing and management of relevant information for identifying suitable areas for the development of wave energy projects. <u>http://dx.doi.org/10.13140/RG.2.2.10179.48169</u> Galparsoro, I. *et al.*, 2022. Development of a model for the identification of suitable areas for the development of wave energy projects in the European Atlantic region in the context of maritime spatial planning and its implementation into a Decision Support Tool. <u>http://dx.doi.org/10.13140/RG.2.2.29874.07360</u>

# Identification of suitable areas for wave energy projects considering technical, environmental and socio-economic aspects





Mandiola et al., under prep. Wave energy farm site selection on the European Atlantic coast: A holistic approach



**First integrated assessment** to identify suitable areas in the European Atlantic region, for the development of wave energy projects based on technical (and economic) economic factors, environmental risks and potential conflicts with maritime activities and infrastructures.

The approach implemented and the maps produced, can serve to identify the most suitable areas, but it should be acknowledged that the **final selection of areas should be based on a more detailed assessment and with higher resolution information layers**.

The **potential energy power production capacity** has been incorporated into the assessment in close cooperation with the industrial partners. In addition, other factors such as the distance to port, and operable weather window have been considered, which helps to obtain realistic results.



**Reduction of uncertainty in environmental risk assessment** requires the incorporation of a further quantitative assessment of environmental impacts based on monitoring plans in existing WECs testing sites

More detailed information is needed to predict socioeconomic implications and outcomes.

The results obtained indicate that there is **enough space** in the European Atlantic region to develop new wave energy farms for the achievement of predefined **objectives of 1 GW** estimated by the (European Commission, 2020).

If the space is planned properly and with caution, those developments would **fulfil industrial requirements**, and in areas with the **lowest environmental risks and limited or no conflicts with other activities**.



# Consenting

# **Risk Based Approaches and Wave Energy**





Consenting procedures for Wave Energy Converters are often long, **timeconsuming processes**, demanding a lot of **time and data**. This is **delaying** the testing and deployment of novel WECs



Due to uncertainty around environmental impacts, an Adaptive Management approach (learning by doing) is needed that allows progress to be made faster but in a robust way that protects the environment



Much research exists into Risk-based Approaches, but these are **complex**, **multiple approaches** have been developed and are often embedded in scientific literature. This means they **aren't accessible** to non-scientific communities

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### Embedding a Risk Based Approach in Marine Renewable Energy Consenting Processes

WHY use a Risk-based Approach?



Consenting processes represent a NON-TECHNOLOGICAL BARRIER to progress in Wave Energy development

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# **Overarching process followed for this work**

SAFE WAVE

Examine existing RBAs – in a broad sense but with a focus on those most relevant to Wave Energy

Summarise and simplify the most relevant RBAs, understand the relationships between these

Refinement and validation of a step-wise risk-based adaptive management approach

**Guidance document** on a risk based, adaptive management based consenting process for wave energy projects in France and Ireland

AIM: To remove complexity and make the Risk-based Approach MORE ACCESSIBLE

# Identifying the relevant existing Risk-based Approaches



ERA Framework



Copping et al., 2015



ISO, 2009



Survey-Deploy-Monitor



Risk Retirement Copping et al., 2020



- The International Standards Organisation (ISO) (ISO, 2009, 2018) has published both a series of guidelines for risk management and a standard for risk management
- The Survey-Deploy-Monitor guidance (Marine Scotland, 2016) was developed to provide regulators and developers with an efficient risk-based approach for taking forward wave and tidal energy proposals
- An **Environmental Risk Evaluation System** (ERES) (Copping et al., 2015) was designed to allow preliminary assessments of risks associated with MRE devices
- The Risk Retirement approach (Copping et al., 2020) is based on the principle that once the risk associated with a stressor-receptor interaction is considered sufficiently low, then that risk can be 'retired'
- The **Ecological Risk Assessment Framework** (Galparsoro et al., 2021) uses expert judgement, literature review and a web tool to capture the interactions between a wave farm and the marine environment

### **Analysing existing Risk-based Approaches**



**ERA Framework** Galparsoro et al., 2021



Copping et al., 2015



ISO Standards

Finding **commonalities** and **differences** between the existing Risk-based approach (alluvial diagram)

#### ERES ERA 150 RR SDM 0.Project Description 1.Define Risk 1.Establishing the Context 1.Pre-consent Survey 1.Case Selection 2.Risk Identification 2.Examine Existing Data 2. Screening Analysis 3.Risk Analysis **3.Apply Existing Mitigation** 3.Refined Risk Characterisation 4. Risk Evaluation 4.Collect Additional Data 3.Risk Management 4.Risk Management 5.Risk Treatment 5.Test Novel Mitigation

See SafeWAVE Deliverable 5.2





Survey-Deploy-Monitor

Marine Scotland, 2016



**Risk Retirement** 

Copping et al., 2020

# **Existing Risk-based Approaches**



Creating one graphic to show the **relationship** between all the different approaches





See SafeWAVE Deliverable 5.2

## **Existing Risk-based Approaches**



Creating a simple step-wise approach that is USER-FRIENDLY for wider use



### Step1

DESCRIBE CONTEXT site description, pressure likelihood, magnitude, intensity, receptor

### Step 2

CHARACTERISATION & ANALYSIS OF RISK likelihood and consequence analysis

### Step 3 RISK ASSESSMENT & EVALUATION rank risks, identify relative risk, highest risks

# Step 4

Collect data, Adaptive Management Approach

MANAGE RISK & IMPLEMENT MITIGATION deploy, manage risk, implement mitigation measures

Step 1 Describe context and identify risks Step 2 Analyse Risk Step 3 Evaluate Risk Manage Risk

### FEASABILITY OF RISK-BASED APPROACHES?



Meetings and Workshops with **regulators** to determine **operational feasibility** of RBA





# Questions

1. Have you encountered risk-based approaches in your work?

2. Have you used (RBAs) in any Offshore Renewable Energy projects to date or do you plan to?

3. Which RBAs have you used, why? What worked and what did not?

4. Would you use RBAs again or would you like to see wider uptake?

5. Which environmental inputs would you consider to be most 'uncertain'?

6. If the use of RBAs was successfully streamlined and embedded in the processes of other countries, would this increase the likelihood of their use in your country?

7. Would a worked example of this process make it more understandable and assist in its future use?

# **Conclusions and future work**

1.None of the regulators or developers asked felt that they were using a formalized RBA in their work at present, but felt that they were using risk concepts in an informal way

2.Any incorporation of RBAs **must** take note of existing processes so as not to increase workload and complexity

3. There was a feeling that direct evidence of RBAs in action would be welcome (e.g. from RBAs in action in other countries or through worked examples) before regulators, developers and consultants feel confident that they can fully engage and understand the benefits and improvements RBA might offer.

4.Seeing RBAs working effectively in another jurisdiction would be an incentive to consider using the approach

5.Cumulative effects were seen as presenting significant difficulty in general to consenting processes and anything that could help with this would be welcome



# *iiMANY THANKS FOR YOUR ATTENTION!!*

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